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SENATE BILL 6617

State of Washington 57th Legislature

2002 Regular Session

By Senators Jacobsen, Kline, Eide, Kohl-Welles, Regala, Fairley and Keiser

Read first time 01/23/2002. Referred to Committee on Transportation.

- 1 AN ACT Relating to authorizing the financing of regional 2 transportation improvements by counties; amending RCW 81.104.140, 81.104.160, 81.104.170, 82.14.045, 82.14.050, 81.100.030, 81.100.060, 3 82.80.010, 82.80.020, 82.80.030, 82.80.070, 82.80.080, and 47.56.030; 4 reenacting and amending RCW 43.84.092; adding a new section to chapter 5 82.14 RCW; adding a new section to chapter 43.135 RCW; adding a new 6 7 section to chapter 82.32 RCW; adding a new section to chapter 82.80 RCW; adding new sections to chapter 47.56 RCW; adding a new chapter to 8 Title 36 RCW; creating new sections; and providing a contingent 9 effective date. 10
- 11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

12 I. CREATION OF REGIONAL TRANSPORTATION PLANNING ORGANIZATIONS

- 13 <u>NEW SECTION.</u> **Sec. 101.** FINDINGS. The legislature finds that:
- 14 (1) The capacity of many of Washington state's transportation
- 15 facilities have failed to keep up with the state's growth, particularly
- 16 in major urban regions;
- 17 (2) The state cannot by itself fund, in a timely way, many of the
- 18 major capacity and other improvements required on highways of statewide

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- 1 significance and for other regional transportation projects in the 2 state's largest urbanized areas;
- 3 (3) Providing a transportation system that maintains efficient 4 mobility for persons and freight requires a partnership between the 5 state, local, and regional governments and the private sector;
- 6 (4)construction and development Timely of significant 7 transportation improvement projects can best be achieved through 8 enhanced funding options for governments at the city, county, and 9 regional levels. The legislature intends to use existing governments, 10 existing tax authority with enhancements, and existing authority for interlocal cooperation among governments to address critical local, 11 regional, and statewide roadway and multimodal needs; and 12
- (5) Voters must be assured that locally generated moneys to address transportation projects will remain within the taxing jurisdiction and that the tax revenues will be used to address an identified list of projects and activities.
- NEW SECTION. Sec. 102. DEFINITIONS. The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 20 (1) "Lead agency" means a public agency designated by the county to 21 plan, design, and build a project.
- (2) "Transportation improvement projects" or "projects" means 22 23 projects contained in the transportation plan of the state or a 24 regional transportation planning organization. Projects may include 25 new or existing highways of statewide significance or local principal 26 arterials of regional significance, rail facilities, transportation investments, ferry system capital improvements, and 27 28 transportation demand management programs.
- 29 (3) "Regional transportation investment plan" or "plan" means a 30 plan to develop, construct, and finance a transportation project or 31 projects.
- 32 (4) "Regional transportation planning organization" means that 33 organization as defined in chapter 47.80 RCW.
- NEW SECTION. Sec. 103. RTPO PLANNING DUTIES. (1) A county or counties may request that a regional transportation planning organization of which they are a member develop a regional

- 1 transportation investment plan. The organization must adopt the plan 2 within ninety days of the county request.
 - (2) In developing the plan the organization:
- 4 (a) Should consider regional transportation equity and land use 5 planning;
- 6 (b) May coordinate its activities with the department of 7 transportation, which shall provide services, data, and personnel to 8 assist in this planning as desired by the organization;
- 9 (c) Shall coordinate with local government entities within the 10 boundaries of the requesting county that engage in transportation 11 planning;
- 12 (d) Shall develop accurate cost forecasts for each project included 13 in the plan with assistance from the department and the lead agency. 14 This project costing methodology must include but not be limited to:
- 15 (i) Integration with a range of revenue forecasts;
- 16 (ii) Estimated project costs in constant dollars and year of 17 expenditure dollars;
- 18 (iii) A range of project costs reflected by the level of project 19 design;
- 20 (iv) Project contingencies;

- 21 (v) Identification of mitigation costs; and
- 22 (vi) Project and plan cash flow and bond analysis;
- (e) Shall conduct public meetings that are needed to assure active public participation in the development of the plan.
- 25 (3) The plan adopted by the organization must include provisions:
- 26 (a) Providing for the selection, development, construction, and 27 financing of transportation improvement projects;
- 28 (b) Providing for improvements in mobility based on addressing 29 transportation improvement projects;
- 30 (c) Recommending the appropriate mix of transportation investment 31 choices to address the mobility needs of the county. Unless otherwise 32 specifically required by law, there is no state fund matching 33 requirement for a project under this chapter;
- 34 (d) Providing that the maximum amount possible of the funds raised 35 will be used to fund projects in the plan. Allowable costs include 36 environmental improvements and mitigation. The plan must minimize 37 administrative costs; and

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- 1 (e) Recommending sources of revenue authorized by section 106 of 2 this act and a financing plan to fund transportation projects included 3 in the plan.
- 4 (4) Once adopted, the plan must be forwarded to the county 5 legislative authority or authorities for consideration and possible 6 revision to initiate the election process of section 104 of this act. 7 Before a county initiates the election process, the county shall 8 provide notice of the plan to each city and town within the district, 9 the governor, the chairs of the transportation committees of the 10 legislature, the secretary of transportation, and each legislator whose

legislative district is partially or wholly within the boundaries of

- 13 (5) If the plan fails under section 104 of this act the regional 14 transportation planning organization may redefine the selected projects 15 and the project and financing plan. The county or counties may approve 16 the new plan and certify a ballot measure, and may then submit the 17 revised proposition to the voters at the next election or a special
- NEW SECTION. Sec. 104. SUBMISSION OF PLAN TO THE VOTERS. (1)
 Within thirty days of receipt of a transportation investment plan under
 section 103 of this act, cities and towns within the county may act to
 disapprove the plan. The plan is disapproved if:
- 23 (a) The legislative authority of fifty percent or more of the 24 cities and towns within the county vote to reject the plan; and
- 25 (b) The cities or towns voting to reject represent a minimum of 26 fifty percent of the population of the cities and towns within the 27 county.
- 28 (2) If the plan is not disapproved under subsection (1) of this 29 section, a county legislative authority shall:
 - (a) Draft a ballot title;

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election.

- 31 (b) Give notice as required by law for ballot measures; and
- 32 (c) Perform other duties as required to put the plan before the 33 voters of the county for their approval or rejection as a single ballot 34 proposition that approves the plan.
- 35 (3) The electorate will be the voters voting within the boundaries 36 of the county. A simple majority of those voting on a single 37 proposition to approve the plan and impose the taxes and fees within 38 each county is required for approval.

- 1 (4) If the plan is approved by the voters and involves more than 2 one county, the counties must negotiate interlocal agreements necessary 3 to implement the plan.
- NEW SECTION. Sec. 105. PROJECT IMPLEMENTATION. (1) After voter 4 approval of the plan, the county or counties shall enter into 5 agreements with lead agencies as to who will acquire, construct, or 6 7 develop projects approved by the voters. The county or counties shall negotiate reasonable terms and conditions to assist project sponsors in 8 9 funding projects. The overall plan of the county or counties must leverage the county's or counties' financial contributions so that the 10 state and other revenue sources continue to fund major state-owned 11 12 congestion relief and transportation capacity improvement projects.
- 13 (2) A county may, after consultation with the regional 14 transportation planning organization, amend projects in the plan as 15 warranted without voter approval. However, increases in the cost of a 16 project, including a member county's share of the cost, that exceeds 17 twenty percent requires voter approval.
- NEW SECTION. **Sec. 106.** TAXES AND FEES. (1) In order to fund a regional transportation investment plan, a county may, upon approval of the voters as provided in this chapter, impose some or all of the following taxes:
- (a) A regional sales and use tax, as specified in section 206 of this act, of up to 0.5 percent of the selling price, in the case of a sales tax, or value of the article used, in the case of a use tax, upon the occurrence of any taxable event in the county;
 - (b) A local option vehicle license fee, as specified under section 211 of this act, of up to one hundred dollars per vehicle registered in the county. As used in this subsection, "vehicle" means motor vehicle as defined in RCW 46.04.320. Certain classes of vehicles, as defined under chapter 46.04 RCW, may be exempted from this fee;
- 31 (c) A parking tax under RCW 82.80.030;

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- 32 (d) A local motor vehicle excise tax under RCW 81.100.060 and 33 chapter 81.104 RCW;
- 34 (e) A local option fuel tax under RCW 82.80.010;
- 35 (f) An employer excise tax under RCW 81.100.030;
- 36 (g) A sales and use tax under RCW 82.14.045;
- 37 (h) A sales and use tax under RCW 81.104.170; and

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- 1 (i) Vehicle tolls, but only on new or expanded facilities. Unless
 2 otherwise specified by law, the department of transportation shall
 3 administer the collection of vehicle tolls on designated facilities,
 4 and the state transportation commission, or its successor, shall be the
 5 tolling authority.
- 6 (2) Taxes, fees, and tolls may not be imposed without an affirmative vote of the majority of the voters within the boundaries of 8 the county voting on a ballot proposition as set forth in section 104 9 of this act. Revenues from these taxes and fees may be used only to 10 implement this chapter. A county may contract with the state 11 department of revenue or other appropriate entities for administration 12 and collection of any of the taxes or fees authorized in this section.
- (3) Existing statewide motor vehicle fuel and special fuel taxes, at the distribution rates in effect on January 1, 2001, are not intended to be altered by this chapter.
- 16 (4)(a) The state sales tax imposed and collected under chapters 17 82.08 and 82.12 RCW, less any credits allowed under chapter 82.14 RCW, on initial construction for any project to be constructed under this 18 19 chapter must be transferred to the project or identified as a credit on 20 the project to defray costs or pay debt service on that project. the case of a toll project, the transfer or credit must be used to 21 22 lower the overall cost of the project and thereby the amount or term of 23 the tolls.
- (b) This transaction is exempt from the requirements in RCW 25 43.135.035(4).
- (c) Government entities constructing projects under this chapter shall report the amount of state sales or use tax covered under this subsection (4) to the department of revenue.
- NEW SECTION. Sec. 107. REVENUE DISTRIBUTION. The revenues generated under section 106 of this act must be distributed in the following manner:
- 32 (1) Tolls collected on state routes must be deposited in the motor 33 vehicle fund for the use of the department of transportation. Tolls on 34 other facilities must be used to pay for those facilities.
 - (2) Of the remaining amount:

36 (a) Seventy percent must be deposited in the regional 37 transportation investment account. The department of transportation 38 and the transportation improvement board must use the funds to

- implement projects identified in the regional transportation investment
 plan;
- 3 (b) Fifteen percent must be distributed to the county for 4 transportation uses consistent with the ballot proposition and adopted 5 transportation and land use plans of the jurisdiction spending the 6 funds and consistent with any applicable and adopted regional 7 transportation plan for regional transportation planning areas;
- 8 (c) Fifteen percent must be distributed to cities and towns within 9 the county for transportation uses consistent with the ballot 10 proposition and with the adopted transportation and land use plans of 11 the jurisdiction spending the funds and consistent with any applicable 12 and adopted regional transportation plan for regional transportation 13 planning areas.
- NEW SECTION. Sec. 108. DESIGN-BUILD. A county may use the design-build procedure defined in RCW 47.20.780 for projects funded by it under this chapter. The requirements and limitations of RCW 47.20.780 and 47.20.785 do not apply to the projects under this chapter.
- NEW SECTION. Sec. 109. PERFORMANCE CRITERIA FOR REGIONAL PROJECT SELECTION. (1) The regional transportation planning organization shall consider the following criteria for selecting projects to improve corridor performance:
- 23 (a) Reduced level of congestion and safety;
- 24 (b) Improved travel time;
- 25 (c) Improved air quality;
- 26 (d) Increases in daily and peak period person and vehicle trip 27 capacity;
- 28 (e) Reductions in person and vehicle delay;
- 29 (f) Improved freight mobility; and
- 30 (g) Cost-effectiveness of the investment.
- 31 (2) These criteria represent only minimum standards that must be 32 considered in selecting transportation improvement projects.
- 33 (3) The county shall monitor and audit the progress and execution 34 of projects to protect the investment of the public and annually make 35 public its findings.
- 36 (4) The department of transportation shall issue a report to assure 37 accountability to the public for the timely construction of the

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- 1 transportation improvement project or projects within cost projections.
- 2 The report must be issued at least annually to the public and to the
- 3 legislature. The department shall send copies of the report to
- 4 newspapers of record in each county that has adopted a plan. In the
- 5 report, the district shall indicate the status of project costs,
- 6 project expenditures, revenues, and construction schedules on projects
- 7 funded under this chapter. The report must also include the use of
- 8 moneys distributed to cities and counties receiving revenues from taxes
- 9 imposed under this chapter.
- 10 <u>NEW SECTION.</u> **Sec. 110.** WASHINGTON STATE DEPARTMENT OF
- 11 TRANSPORTATION ROLE. (1) The department shall designate an office of
- 12 dedicated staff and services to assist counties under this chapter.
- 13 The primary responsibility of the dedicated staff is to coordinate the
- 14 design, preliminary engineering, permitting, financing, and
- 15 construction of projects under consideration by a county or counties.
- 16 (2) All of the powers granted the department under Title 47 RCW
- 17 relating to highway construction may, at the request of a member
- 18 county, be used to implement a regional transportation investment plan
- 19 and construct transportation projects.
- 20 <u>NEW SECTION.</u> **Sec. 111.** DISSOLUTION. The county legislative
- 21 authority may terminate any taxes, fees, or tolls imposed under an
- 22 approved plan if it finds that the financing or debt service on the
- 23 project or series of projects constructed under this plan has been
- 24 completed and paid.
- 25 II. FINANCE
- 26 <u>NEW SECTION.</u> **Sec. 201.** REGIONAL TRANSPORTATION INVESTMENT
- 27 ACCOUNT. A regional transportation investment account is created in
- 28 the custody of the state treasurer for each county funding projects
- 29 under chapter 36.-- RCW (sections 101 through 111 of this act). All
- 30 money deposited in a regional transportation investment account by each
- 31 county will be used for design, right of way acquisition, capital
- 32 acquisition, and construction, or for the payment of debt service
- 33 associated with these activities, for county funded projects developed
- 34 under chapter 36.-- RCW (sections 101 through 111 of this act). The
- 35 account is subject to allotment procedures under chapter 43.88 RCW and

- 1 the department of transportation is the administering agency for the
- 2 account. The county must approve the allotments before any
- 3 expenditures may be made from the account. An appropriation is not
- 4 required for expenditures from this account.

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- 5 **Sec. 202.** RCW 43.84.092 and 2001 2nd sp.s. c 14 s 608, 2001 c 273 6 s 6, 2001 c 141 s 3, and 2001 c 80 s 5 are each reenacted and amended 7 to read as follows:
- 8 INTEREST EARNINGS. (1) All earnings of investments of surplus 9 balances in the state treasury shall be deposited to the treasury 10 income account, which account is hereby established in the state 11 treasury.
- (2) The treasury income account shall be utilized to pay or receive 12 13 funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is 14 15 subject in all respects to chapter 43.88 RCW, but no appropriation is 16 required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the 17 18 federal treasury required under the cash management improvement act fall under RCW 43.88.180 and shall not require appropriation. 19 The office of financial management shall determine the amounts due to or 20 from the federal government pursuant to the cash management improvement 21 act. The office of financial management may direct transfers of funds 22 23 between accounts as deemed necessary to implement the provisions of the 24 cash management improvement act, and this subsection. Refunds or 25 allocations shall occur prior to the distributions of earnings set forth in subsection (4) of this section. 26
 - (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
 - (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:

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The following accounts and funds 1 shall receive their 2 proportionate share of earnings based upon each account's and fund's 3 average daily balance for the period: The capitol building 4 construction account, the Cedar River channel construction and 5 operation account, the Central Washington University capital projects charitable, educational, penal 6 account, the and reformatory 7 institutions account, the common school construction fund, the county 8 criminal justice assistance account, the county sales and use tax 9 equalization account, the data processing building construction 10 account, the deferred compensation administrative account, the deferred 11 compensation principal account, the department of retirement systems 12 expense account, the drinking water assistance account, the drinking 13 water assistance administrative account, the drinking water assistance repayment account, the Eastern Washington University capital projects 14 15 account, the education construction fund, the emergency reserve fund, 16 the federal forest revolving account, the health services account, the 17 public health services account, the health system capacity account, the 18 personal health services account, the state higher 19 construction account, the higher education construction account, the highway infrastructure account, the industrial insurance premium refund 20 account, the judges' retirement account, the judicial retirement 21 administrative account, the judicial retirement principal account, the 22 local leasehold excise tax account, the local real estate excise tax 23 24 account, the local sales and use tax account, the medical aid account, 25 the mobile home park relocation fund, the multimodal transportation 26 account, the municipal criminal justice assistance account, the 27 municipal sales and use tax equalization account, the natural resources deposit account, the oyster reserve land account, the perpetual 28 29 surveillance and maintenance account, the public employees' retirement 30 system plan 1 account, the public employees' retirement system combined plan 2 and plan 3 account, the public health supplemental account, the 31 Puyallup tribal settlement account, the regional transportation 32 33 investment account, the resource management cost account, the site 34 closure account, the special wildlife account, the state employees' 35 insurance account, the state employees' insurance reserve account, the state investment board expense account, the state investment board 36 37 commingled trust fund accounts, the supplemental pension account, the 38 teachers' retirement system plan 1 account, the teachers' retirement 39 system combined plan 2 and plan 3 account, the tobacco prevention and

control account, the tobacco settlement account, the transportation 1 2 infrastructure account, the tuition recovery trust fund, the University of Washington bond retirement fund, the University of Washington 3 4 building account, the volunteer fire fighters' and reserve officers' relief and pension principal fund, the volunteer fire fighters' and 5 reserve officers' administrative fund, the Washington fruit express 6 7 account, the Washington judicial retirement system account, the 8 Washington law enforcement officers' and fire fighters' system plan 1 9 retirement account, the Washington law enforcement officers' and fire 10 fighters' system plan 2 retirement account, the Washington school employees' retirement system combined plan 2 and 3 account, the 11 Washington state health insurance pool account, the Washington state 12 13 patrol retirement account, the Washington State University building account, the Washington State University bond retirement fund, the 14 15 water pollution control revolving fund, and the Western Washington University capital projects account. Earnings derived from investing 16 17 balances of the agricultural permanent fund, the normal permanent fund, the permanent common school fund, the scientific 18 19 permanent fund, and the state university permanent fund shall be 20 allocated to their respective beneficiary accounts. All earnings to be distributed under this subsection (4)(a) shall first be reduced by the 21 allocation to the state treasurer's service fund pursuant to RCW 22 23 43.08.190.

(b) The following accounts and funds shall receive eighty percent of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The aeronautics account, the aircraft search and rescue account, the county arterial preservation account, the department of licensing services account, the essential rail assistance account, the ferry bond retirement fund, the grade crossing protective fund, the high capacity transportation account, the highway bond retirement fund, the highway safety account, the motor vehicle fund, the motorcycle safety education account, the pilotage account, the public transportation systems account, the Puget Sound capital construction account, the Puget Sound ferry operations account, the recreational vehicle account, the rural arterial trust account, the safety and education account, the special category C account, the state patrol highway account, the transportation equipment fund, the transportation fund, the transportation improvement account,

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- $1\,$ the transportation improvement board bond retirement account, and the
- 2 urban arterial trust account.
- 3 (5) In conformance with Article II, section 37 of the state
- 4 Constitution, no treasury accounts or funds shall be allocated earnings
- 5 without the specific affirmative directive of this section.
- 6 **Sec. 203.** RCW 81.104.140 and 1992 c 101 s 25 are each amended to 7 read as follows:
- 8 HCT TAXES FOR REGIONAL TRANSIT. (1) Agencies authorized ((to
- 9 provide high capacity transportation service, including transit
- 10 agencies and regional transit authorities,)) under this section are
- 11 hereby granted dedicated funding sources for ((such)) high capacity
- 12 <u>transportation</u> systems. These dedicated funding sources, as set forth
- 13 in RCW 81.104.150, 81.104.160, and 81.104.170, are authorized ((only))
- 14 for:
- 15 <u>(a) Transit</u> agencies located in (((a) each county with a population
- 16 of two hundred ten thousand or more and (b) each county with a
- 17 population of from one hundred twenty five thousand to less than two
- 18 hundred ten thousand except for those counties that do not border a
- 19 county with a population as described under (a) of this subsection. In
- 20 any county with a population of one million or more or in any county
- 21 having a population of four hundred thousand or more bordering a county
- 22 with a population of one million or more, these funding sources may be
- 23 imposed only by a regional transit authority)) a county that neither
- 24 participates in nor is eligible to participate in a regional transit
- 25 <u>authority;</u>
- 26 (b) Regional transit authorities;
- 27 (c) Counties that dedicate the funds to developing capital
- 28 <u>facilities</u> for high capacity transportation systems as part of a
- 29 <u>transportation investment plan and meet the following requirements:</u>
- 30 (i) Counties that participate in a regional transit authority must
- 31 obtain the approval of the authority;
- 32 <u>(ii) Counties that do not participate in a regional transit</u>
- 33 <u>authority must obtain the approval of the affected transit authority or</u>
- 34 <u>authorities;</u>
- 35 (iii) A county may only impose a tax authorized by this section to
- 36 the extent that the maximum amount of taxes authorized under this
- 37 chapter have not been imposed.

- 1 (2) Agencies planning to construct and operate a high capacity 2 transportation system should also seek other funds, including federal, 3 state, local, and private sector assistance.
- 4 (3) Funding sources should satisfy each of the following criteria 5 to the greatest extent possible:
- 6 (a) Acceptability;
- 7 (b) Ease of administration;
- 8 (c) Equity;

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- 9 (d) Implementation feasibility;
- 10 (e) Revenue reliability; and
- 11 (f) Revenue yield.
- 12 (4) Agencies participating in regional high capacity transportation 13 system development are authorized to levy and collect the following 14 voter-approved local option funding sources:
- 15 (a) Employer tax as provided in RCW 81.104.150;
- 16 (b) Special motor vehicle excise tax as provided in RCW 81.104.160; 17 and
- 18 (c) Sales and use tax as provided in RCW 81.104.170.
- 19 Revenues from these taxes may be used only to support those purposes prescribed in subsection (10) of this section. Before the 20 date of an election authorizing an agency to impose any of the taxes 21 in this section and authorized in RCW 81.104.150, 22 enumerated 81.104.160, and 81.104.170, the agency must comply with the process 23 24 prescribed in RCW 81.104.100 (1) and (2) and 81.104.110. No 25 construction on exclusive right of way may occur before the 26 requirements of RCW 81.104.100(3) are met.
 - (5) Authorization in subsection (4) of this section shall not adversely affect the funding authority of transit agencies not provided for in this chapter. Local option funds may be used to support implementation of interlocal agreements with respect to the establishment of regional high capacity transportation service. Except when a regional transit authority exists, local jurisdictions shall retain control over moneys generated within their boundaries, although funds may be commingled with those generated in other areas for planning, construction, and operation of high capacity transportation systems as set forth in the agreements.
- 37 (6) Agencies planning to construct ((and)) or operate high capacity 38 transportation systems may contract with the state for collection and 39 transference of voter-approved local option revenue.

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1 (7) Dedicated high capacity transportation funding sources 2 authorized in RCW 81.104.150, 81.104.160, and 81.104.170 shall be 3 subject to voter approval by a simple majority. A single ballot 4 proposition may seek approval for one or more of the authorized taxing 5 sources. The ballot title shall reference the document identified in 6 subsection (8) of this section.

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- (8) Agencies shall provide to the registered voters in the area a document describing the systems plan and the financing plan set forth in RCW 81.104.100. It shall also describe the relationship of the system to regional issues such as development density at station locations and activity centers, and the interrelationship of the system to adopted land use and transportation demand management goals within the region. This document shall be provided to the voters at least twenty days prior to the date of the election.
- (9) For any election in which voter approval is sought for a high capacity transportation system plan and financing plan pursuant to RCW 81.104.040, a local voter's pamphlet shall be produced as provided in chapter 29.81A RCW.
- 19 (10) Agencies providing high capacity transportation service shall 20 retain responsibility for revenue encumbrance, disbursement, and 21 bonding. Funds may be used for any purpose relating to planning, 22 construction, and operation of high capacity transportation systems and 23 commuter rail systems, personal rapid transit, busways, bus sets, and 24 entrained and linked buses.
- 25 (11) Eligible transit agencies or counties may choose to implement 26 high capacity transportation service as a joint effort across their respective jurisdictions. Eligible entities may coordinate efforts to 27 implement some or all of the dedicated funding sources set forth in RCW 28 29 81.104.150, 81.104.160, and 81.104.170 to accomplish this goal. 30 Entities electing to coordinate efforts shall enter into interlocal agreements specifying the terms of the coordination. The respective 31 county legislative authorities may choose to set forth a common ballot 32 measure and vote to authorize the dedicated funding sources. Eligible 33 34 entities include:
- 35 <u>(a) Transit agencies located in a county that is neither</u> 36 <u>participating in, nor is eligible to participate in, a regional transit</u> 37 <u>authority; and</u>
- 38 <u>(b) Counties implementing a transportation investment plan as</u> 39 defined in section 102 of this act.

1 **Sec. 204.** RCW 81.104.160 and 1998 c 321 s 35 are each amended to 2 read as follows:

3 HCT--MVET. (1) Cities that operate transit systems, county 4 transportation authorities, metropolitan municipal corporations, public transportation benefit areas, ((and)) regional transit authorities, and 5 counties, as part of a regional transportation plan, may submit an 6 7 authorizing proposition to the voters, and if approved, may levy and 8 collect ((an)) a motor vehicle excise tax, at a rate approved by the 9 voters, but not exceeding eighty one-hundredths of one percent ((on)) 10 of the value((, under chapter 82.44 RCW,)) of every motor vehicle owned by a resident of the taxing district, solely for the purpose of 11 providing high capacity transportation service, and for counties, as 12 part of a regional transportation plan, solely for the purpose of 13 providing high capacity transportation capital facilities or 14 15 improvements. In any county imposing a motor vehicle excise tax surcharge pursuant to RCW 81.100.060, the maximum tax rate under this 16 17 section shall be reduced to a rate equal to eighty one-hundredths of one percent on the value less the equivalent motor vehicle excise tax 18 19 rate of the surcharge imposed pursuant to RCW 81.100.060. This rate shall not apply to vehicles licensed under RCW 46.16.070 except 20 vehicles with an unladen weight of six thousand pounds or less, RCW 21 46.16.079, 46.16.085, or 46.16.090. 22

(2) An agency imposing a tax under subsection (1) of this section may also impose a sales and use tax solely for the purpose of providing high capacity transportation service, in addition to the tax authorized by RCW 82.14.030, upon retail car rentals within the agency's jurisdiction that are taxable by the state under chapters 82.08 and 82.12 RCW. The rate of tax shall not exceed 2.172 percent. of tax imposed under this subsection shall bear the same ratio to the 2.172 percent rate authorized that the rate imposed under subsection (1) of this section bears to the rate authorized under subsection (1) of this section. The base of the tax shall be the selling price in the case of a sales tax or the rental value of the vehicle used in the case of a use tax. The revenue collected under this subsection shall be used in the same manner as excise taxes under subsection (1) of this section.

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37 (3) The total cumulative rate of tax that may be imposed under 38 subsection (1) of this section shall not exceed the maximum rate 39 authorized under that subsection.

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1 **Sec. 205.** RCW 81.104.170 and 1997 c 450 s 5 are each amended to 2 read as follows:

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HCT SALES TAX. (1) Cities that operate transit systems, county transportation authorities, metropolitan municipal corporations, public transportation benefit areas, ((and)) regional transit authorities, and counties, as part of a regional transportation plan, may submit an authorizing proposition to the voters and if approved by a majority of persons voting, fix and impose a sales and use tax in accordance with the terms of this chapter, solely for the purpose of providing high capacity transportation service, and for counties, as part of a regional transportation plan, solely for the purpose of providing high capacity transportation capital facilities or improvements.

(2) The tax authorized pursuant to this section shall be in addition to the tax authorized by RCW 82.14.030 and shall be collected from those persons who are taxable by the state pursuant to chapters 82.08 and 82.12 RCW upon the occurrence of any taxable event within the taxing district. The maximum rate of such tax shall be approved by the voters and shall not exceed one percent of the selling price (in the case of a sales tax) or value of the article used (in the case of a use The maximum rate of such tax that may be imposed shall not exceed nine-tenths of one percent in any county that imposes a tax under RCW 82.14.340, or within a regional transit authority if any county within the authority imposes a tax under RCW 82.14.340. The total cumulative rate that may be imposed under this subsection (2) may not exceed the maximum rate authorized under this subsection. The exemptions in RCW 82.08.820 and 82.12.820 are for the state portion of the sales and use tax and do not extend to the tax authorized in this section.

NEW SECTION. Sec. 206. A new section is added to chapter 82.14 RCW to read as follows:

31 SALES AND USE TAX. (1) If approved by the majority of the voters 32 within its boundaries voting on the ballot proposition, a county, as 33 part of a regional transportation plan, may impose a sales and use tax 34 of up to 0.5 percent of the selling price or value of the article used 35 in the case of a use tax.

(2) The tax authorized by this section is in addition to all other taxes imposed under this chapter and must be collected from those persons who are taxable by the state under chapters 82.08 and 82.12 RCW

- 1 upon the occurrence of any taxable event within the boundaries of the 2 region.
- 3 <u>NEW SECTION.</u> **Sec. 207.** A new section is added to chapter 43.135 4 RCW to read as follows:
- 5 PROJECT SALES AND USE TAX CREDIT SHIFT. Any transfer or credit 6 from the general fund of sales and use tax paid on a transportation 7 project being constructed by a county under a regional transportation 8 investment plan shall not require a corresponding lowering of the state 9 expenditure limit to reflect this shift for purposes of RCW 43.135.035(4).
- 11 **Sec. 208.** RCW 82.14.045 and 2001 c 89 s 3 are each amended to read 12 as follows:
- 13 TRANSIT SALES TAX. (1) The legislative body of any city pursuant to RCW 35.92.060, of any county which has created an unincorporated 14 15 transportation benefit area pursuant to RCW 36.57.100 and 36.57.110, of any public transportation benefit area pursuant to RCW 36.57A.080 and 16 17 36.57A.090, of any county transportation authority established pursuant 18 to chapter 36.57 RCW, and of any metropolitan municipal corporation within a county with a population of one million or more pursuant to 19 chapter 35.58 RCW, and the legislative body of a county as part of a 20 regional transportation investment plan for the purposes of 21 22 implementing the plan and with the permission of each municipality operating a public transportation system within the county, may, by 23 resolution or ordinance for the sole purpose of providing funds for the 24 operation, maintenance, or capital needs of public transportation 25 systems or public transportation limited to persons with special needs 26 27 under RCW 36.57.130 and 36.57A.180, and in lieu of the excise taxes 28 authorized by RCW 35.95.040, submit an authorizing proposition to the 29 voters or include such authorization in a proposition to perform the function of public transportation or public transportation limited to 30 persons with special needs under RCW 36.57.130 and 36.57A.180, and if 31 32 approved by a majority of persons voting thereon, fix and impose a sales and use tax in accordance with the terms of this chapter: 33 PROVIDED, That no such legislative body shall impose such a sales and 34 35 use tax without submitting such an authorizing proposition to the voters and obtaining the approval of a majority of persons voting 36 37 thereon: PROVIDED FURTHER, That where such a proposition is submitted

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l by a county on behalf of an unincorporated transportation benefit area,

2 it shall be voted upon by the voters residing within the boundaries of

3 such unincorporated transportation benefit area and, if approved, the

- 4 sales and use tax shall be imposed only within such area.
- 5 Notwithstanding any provisions of this section to the contrary, any
- 6 county in which a county public transportation plan has been adopted
- 7 pursuant to RCW 36.57.070 and the voters of such county have authorized
- 8 the imposition of a sales and use tax pursuant to the provisions of
- 9 section 10, chapter 167, Laws of 1974 ex. sess., prior to July 1, 1975,
- 10 shall be authorized to fix and impose a sales and use tax as provided
- 11 in this section at not to exceed the rate so authorized without
- 12 additional approval of the voters of such county as otherwise required
- 13 by this section.

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- The tax authorized pursuant to this section shall be in addition to 14 15 the tax authorized by RCW 82.14.030 and shall be collected from those persons who are taxable by the state pursuant to chapters 82.08 and 16 17 82.12 RCW upon the occurrence of any taxable event within such city, public transportation benefit area, county, or metropolitan municipal 18 19 corporation as the case may be. The rate of such tax shall be one-20 tenth, two-tenths, three-tenths, four-tenths, five-tenths, six-tenths, seven-tenths, eight-tenths, or nine-tenths of one percent of the 21 selling price (in the case of a sales tax) or value of the article used 22 (in the case of a use tax). The rate of such tax shall not exceed the 23 24 rate authorized by the voters unless such increase shall be similarly 25 approved.
 - (2)(a) In the event a metropolitan municipal corporation shall impose a sales and use tax pursuant to this chapter no city, county which has created an unincorporated transportation benefit area, public transportation benefit area authority, or county transportation authority wholly within such metropolitan municipal corporation shall be empowered to levy and/or collect taxes pursuant to RCW 35.58.273, 35.95.040, and/or 82.14.045, but nothing herein shall prevent such city or county from imposing sales and use taxes pursuant to any other authorization.
- 35 (b) In the event a county transportation authority shall impose a 36 sales and use tax pursuant to this section, no city, county which has 37 created an unincorporated transportation benefit area, public 38 transportation benefit area, or metropolitan municipal corporation, 39 located within the territory of the authority, shall be empowered to

- 1 levy or collect taxes pursuant to RCW 35.58.273, 35.95.040, or 2 82.14.045.
- 3 (c) In the event a public transportation benefit area shall impose 4 a sales and use tax pursuant to this section, no city, county which has 5 created an unincorporated transportation benefit area, or metropolitan 6 municipal corporation, located wholly or partly within the territory of 7 the public transportation benefit area, shall be empowered to levy or 8 collect taxes pursuant to RCW 35.58.273, 35.95.040, or 82.14.045.
- 9 <u>(d) The total cumulative rate of tax that may be imposed under</u> 10 <u>subsection (1) of this section shall not exceed the maximum rate</u> 11 <u>authorized under that subsection.</u>
- (3) Any local sales and use tax revenue collected pursuant to this 12 13 section by any city or by any county for transportation purposes pursuant to RCW 36.57.100 and 36.57.110 shall not be counted as locally 14 15 generated tax revenues for the purposes of apportionment 16 distribution, in the manner prescribed by chapter 82.44 RCW, of the proceeds of the motor vehicle excise tax authorized pursuant to RCW 17 35.58.273, except that the local sales and use tax revenue collected 18 19 under this section by a city with a population greater than sixty 20 thousand that as of January 1, 1998, owns and operates a municipal public transportation system shall be counted as locally generated tax 21 22 revenues for the purposes of apportionment and distribution, in the 23 manner prescribed by chapter 82.44 RCW, of the proceeds of the motor 24 vehicle excise tax authorized under RCW 35.58.273 as follows:
- 25 (a) For fiscal year 2000, revenues collected under this section 26 shall be counted as locally generated tax revenues for up to 25 percent 27 of the tax collected under RCW 35.58.273;
- (b) For fiscal year 2001, revenues collected under this section shall be counted as locally generated tax revenues for up to 50 percent of the tax collected under RCW 35.58.273;
- 31 (c) For fiscal year 2002, revenues collected under this section 32 shall be counted as locally generated tax revenues for up to 75 percent 33 of the tax collected under RCW 35.58.273; and
- (d) For fiscal year 2003 and thereafter, revenues collected under this section shall be counted as locally generated tax revenues for up to 100 percent of the tax collected under RCW 35.58.273.
- 37 **Sec. 209.** RCW 82.14.050 and 1999 c 165 s 14 are each amended to 38 read as follows:

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CONTRACTS FOR COLLECTION OF SALES AND USE TAX. The counties, 1 2 cities, and transportation authorities under RCW 82.14.045 ((and)), public facilities districts under chapter 36.100 and 35.57 RCW, and 3 4 counties, under a regional transportation investment plan shall contract, prior to the effective date of a resolution or ordinance 5 imposing a sales and use tax, the administration and collection to the 6 7 state department of revenue, which shall deduct a percentage amount, as 8 provided by contract, not to exceed two percent of the taxes collected 9 for administration and collection expenses incurred by the department. 10 The remainder of any portion of any tax authorized by this chapter which is collected by the department of revenue shall be deposited by 11 the state department of revenue in the local sales and use tax account 12 13 hereby created in the state treasury. Moneys in the local sales and use tax account may be spent only for distribution to counties, cities, 14 transportation authorities, and public facilities districts imposing a 15 16 sales and use tax. All administrative provisions in chapters 82.03, 17 82.08, 82.12, and 82.32 RCW, as they now exist or may hereafter be amended, shall, insofar as they are applicable to state sales and use 18 19 taxes, be applicable to taxes imposed pursuant to this chapter. Except 20 as provided in RCW 43.08.190, all earnings of investments of balances in the local sales and use tax account shall be credited to the local 21 sales and use tax account and distributed to the counties, cities, 22 transportation authorities, and public facilities districts monthly. 23

24 NEW SECTION. Sec. 210. A new section is added to chapter 82.32 RCW to read as follows: 25

CREDIT ON SALES TAX ON PROJECTS. (1) The tax imposed and collected under chapters 82.08 and 82.12 RCW, less any credits allowed under chapter 82.14 RCW, on initial construction for a project to be 28 constructed under chapter 36. -- RCW (sections 101 through 111 of this act), must be transferred to the project or identified as a credit on the project to defray costs or pay debt service on that project. the case of a toll project, this transfer or credit must be used to lower the overall cost of the project and thereby the corresponding 34 tolls.

- (2) This transaction is exempt from the requirements in RCW 35 36 43.135.035(4).
- 37 (3) Government entities constructing projects under chapter 36.--RCW (sections 101 through 111 of this act) shall report to the 38

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- 1 department the amount of state sales or use tax covered under this 2 section.
- 3 <u>NEW SECTION.</u> **Sec. 211.** A new section is added to chapter 82.80 4 RCW to read as follows:
- 5 LOCAL OPTION VEHICLE LICENSE FEE. (1) Upon approval of a majority of the voters within its boundaries voting on the ballot proposition, 6 7 a county, as part of a regional transportation plan, may set and impose an annual local option vehicle license fee of a uniform amount of up to 8 9 one hundred dollars per motor vehicle registered within the boundaries of the region on every motor vehicle, as defined in RCW 46.04.320. 10 Vehicles registered under chapter 46.87 RCW and the international 11 12 registration plan are exempt from the annual local option vehicle license fee set forth in this section. The department of licensing 13
- 16 (2) The local option vehicle license fee applies only when 17 establishing or renewing a vehicle registration. This fee is effective 18 with the registration expiration date as provided by the department of 19 licensing.

shall administer and collect this fee on behalf of counties and remit

this fee to the county to implement the regional transportation plan.

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- 20 (3) A county imposing the local option vehicle license fee or 21 initiating an exemption process shall enter into a contract with the 22 department of licensing. The contract must contain provisions that 23 fully recover the costs to the department of licensing for collection 24 and administration of the fee.
- 25 (4) A county imposing the local option fee shall delay the 26 effective date of the local option vehicle license fee imposed by this 27 section at least six months from the date of the final certification of 28 the approval election to allow the department of licensing to implement 29 the administration and collection of or exemption from the fee.
- NEW SECTION. **Sec. 212.** A new section is added to chapter 47.56 RCW to read as follows:
- AUTHORIZATION FOR DISTRICT TO IMPOSE TOLLS. Upon approval of a majority of the voters within its boundaries voting on the ballot proposition, and only for the purposes authorized in section 106(1)(i) of this act, a county may impose vehicle tolls on state routes where improvements financed in whole or in part by a county under a regional transportation investment plan add additional lanes to a highway of

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- 1 statewide significance. The department shall administer the collection
- 2 of vehicle tolls on designated facilities unless otherwise specified in
- 3 law, and the state transportation commission, or its successor, shall
- 4 be the tolling authority.

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- 5 **Sec. 213.** RCW 81.100.030 and 1991 c 363 s 153 are each amended to 6 read as follows:
- 7 HIGH-OCCUPANCY VEHICLE EMPLOYER TAX. (1) A county with a population of one million or more, or a county with a population of 8 from two hundred ten thousand to less than one million that is 9 adjoining a county with a population of one million or more, and having 10 within its boundaries existing or planned high-occupancy vehicle lanes 11 12 on the state highway system, or those same counties, as part of a regional transportation plan, may, with voter approval impose an excise 13 14 tax of up to two dollars per employee per month on all employers or any 15 class or classes of employers, public and private, including the state located in the agency's jurisdiction, measured by the number of full-16 time equivalent employees. In no event may the total taxes imposed 17 18 under this section exceed two dollars per employee per month for any 19 single employer. The county imposing the tax authorized in this section may provide for exemptions from the tax to such educational, 20 cultural, health, charitable, or religious organizations as it deems 21 22 appropriate.
- Counties may contract with the state department of revenue or other appropriate entities for administration and collection of the tax. Such contract shall provide for deduction of an amount for administration and collection expenses.
 - (2) The tax shall not apply to employment of a person when the employer has paid for at least half of the cost of a transit pass issued by a transit agency for that employee, valid for the period for which the tax would otherwise be owed.
- 31 (3) A county shall adopt rules which exempt from all or a portion 32 of the tax any employer that has entered into an agreement with the 33 county that is designed to reduce the proportion of employees who drive 34 in single-occupant vehicles during peak commuting periods in proportion 35 to the degree that the agreement is designed to meet the goals for the 36 employer's location adopted under RCW 81.100.040.
- The agreement shall include a list of specific actions that the employer will undertake to be entitled to the exemption. Employers

1 having an exemption from all or part of the tax through this subsection 2 shall annually certify to the county that the employer is fulfilling

3 the terms of the agreement. The exemption continues as long as the

4 employer is in compliance with the agreement.

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If the tax authorized in RCW 81.100.060 is also imposed ((by the county)), the total proceeds from both tax sources each year shall not exceed the maximum amount which could be collected under RCW 81.100.060.

9 **Sec. 214.** RCW 81.100.060 and 1998 c 321 s 34 are each amended to 10 read as follows:

HIGH-OCCUPANCY VEHICLE MOTOR VEHICLE EXCISE TAX. A county with a 11 12 population of one million or more and a county with a population of 13 from two hundred ten thousand to less than one million that is 14 adjoining a county with a population of one million or more, having 15 within their boundaries existing or planned high-occupancy vehicle lanes on the state highway system, and those same counties, as part of 16 a regional transportation plan, may, with voter approval, impose a 17 18 local surcharge of not more than ((13.64 percent on the state motor 19 vehicle excise tax paid under RCW 82.44.020(1))) three-tenths of one percent of the value on vehicles registered to a person residing within 20 the county and not more than 13.64 percent on the state sales and use 21 taxes paid under the rate in RCW 82.08.020(2) on retail car rentals 22 23 within the county. No surcharge may be imposed on vehicles licensed 24 under RCW 46.16.070 except vehicles with an unladen weight of six 25 thousand pounds or less, RCW 46.16.079, 46.16.085, or 46.16.090.

Counties imposing a tax under this section shall contract, before the effective date of the resolution or ordinance imposing a surcharge, administration and collection to the state department of licensing, and department of revenue, as appropriate, which shall deduct an amount, as provided by contract, for administration and collection expenses incurred by the department. All administrative provisions in chapters 82.03, 82.32, and 82.44 RCW shall, insofar as they are applicable to ((state)) motor vehicle excise taxes, be applicable to surcharges imposed under this section. All administrative provisions in chapters 82.03, 82.08, 82.12, and 82.32 RCW shall, insofar as they are applicable to state sales and use taxes, be applicable to surcharges imposed under this section.

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If the tax authorized in RCW 81.100.030 is also imposed ((by the county)), the total proceeds from tax sources imposed under this section and RCW 81.100.030 each year shall not exceed the maximum amount which could be collected under this section.

5 **Sec. 215.** RCW 82.80.010 and 1998 c 176 s 86 are each amended to 6 read as follows:

7 LOCAL OPTION FUEL TAX. (1) Subject to the conditions of this section, any county may levy, by approval of its legislative body and 8 9 a majority of the registered voters of the county voting on the proposition at a general or special election, additional excise taxes 10 equal to ten percent of the statewide motor vehicle fuel tax rate under 11 RCW 82.36.025 on each gallon of motor vehicle fuel as defined in RCW 12 82.36.010 and on each gallon of special fuel as defined in RCW 13 14 82.38.020 sold within the boundaries of the county. Vehicles paying an 15 annual license fee under RCW 82.38.075 are exempt from the county fuel excise tax. An election held under this section must be held not more 16 than twelve months before the date on which the proposed tax is to be 17 18 levied. The ballot setting forth the proposition shall state the tax 19 rate that is proposed. The county's authority to levy additional excise taxes under this section includes the incorporated and 20 unincorporated areas of the county. The additional excise taxes are 21 subject to the same exceptions and rights of refund as applicable to 22 23 other motor vehicle fuel and special fuel excise taxes levied under 24 chapters 82.36 and 82.38 RCW. The proposed tax shall not be levied 25 less than one month from the date the election results are certified by the county election officer. The commencement date for the levy of any 26 27 tax under this section shall be the first day of January, April, July, 28 or October.

- (2) Every person subject to the tax shall pay, in addition to any other taxes provided by law, an additional excise tax to the director of licensing at the rate levied by a county exercising its authority under this section.
- (3) The state treasurer shall distribute monthly to the levying county and cities contained therein the proceeds of the additional excise taxes collected under this section, or to the county levying the tax as part of a regional transportation plan after the deductions for payments and expenditures as provided in RCW 46.68.090(1) ((and (2))) and under the conditions and limitations provided in RCW 82.80.080.

- 1 (4) The proceeds of the additional excise taxes levied under this 2 section shall be used strictly for transportation purposes in 3 accordance with RCW 82.80.070. The proceeds of the additional taxes 4 levied by a county, as part of a regional transportation plan, shall be used as provided in chapter 36.-- RCW (sections 101 through 111 of this 6 act).
- 7 (5) The department of licensing shall administer and collect the 8 county fuel taxes. The department shall deduct a percentage amount, as 9 provided by contract, for administrative, collection, refund, and audit 10 expenses incurred. The remaining proceeds shall be remitted to the 11 custody of the state treasurer for monthly distribution under RCW 12 82.80.080.
- 13 **Sec. 216.** RCW 82.80.020 and 2001 c 64 s 15 are each amended to 14 read as follows:
- 15 VEHICLE LICENSE FEE--EXEMPTIONS--LIMITATIONS. (1) The legislative 16 authority of a county, or subject to subsection (7) of this section, a qualifying city or town located in a county that has not imposed a 17 18 fifteen-dollar fee under this section, may fix and impose an additional 19 fee, not to exceed fifteen dollars per vehicle, for each vehicle that is subject to license fees under RCW 46.16.0621 and for each vehicle 20 that is subject to RCW 46.16.070 with an unladen weight of six thousand 21 22 pounds or less, and that is determined by the department of licensing 23 to be registered within the boundaries of the county.
- (2) The department of licensing shall administer and collect the fee. The department shall deduct a percentage amount, as provided by contract, not to exceed two percent of the taxes collected, for administration and collection expenses incurred by it. The remaining proceeds shall be remitted to the custody of the state treasurer for monthly distribution under RCW 82.80.080.
- 30 (3) The proceeds of this fee shall be used strictly for 31 transportation purposes in accordance with RCW 82.80.070.
- 32 (4) A county or qualifying city or town imposing this fee or 33 initiating an exemption process shall delay the effective date at least 34 six months from the date the ordinance is enacted to allow the 35 department of licensing to implement administration and collection of 36 or exemption from the fee.
- 37 (5) The legislative authority of a county or qualifying city or 38 town may develop and initiate an exemption process of the fifteen

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dollar fee for the registered owners of vehicles residing within the boundaries of the county or qualifying city or town: (a) Who are 2 sixty-one years old or older at the time payment of the fee is due and 3 whose household income for the previous calendar year is less than an 4 5 amount prescribed by the county or qualifying city or town legislative authority; or (b) who have a physical disability. 6

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- (6) The legislative authority of a county or qualifying city or town shall develop and initiate an exemption process of the fifteendollar fee for vehicles registered within the boundaries of the county that are licensed under RCW 46.16.374.
- (7) For purposes of this section, a "qualifying city or town" means 11 12 a city or town ((residing within a county having a population of 13 greater than seventy five thousand in which is located all or part of a national monument)) whose legislative authority has imposed by 14 ordinance a vehicle license fee. A qualifying city or town may impose 15 16 the fee authorized in subsection (1) of this section subject to the 17 following conditions and limitations:
- (a) The city or town may impose the fee only if authorized to do so 18 19 by a majority of voters voting at a general or special election on a 20 proposition for that purpose. At a minimum, the ballot measure shall contain: (i) A description of the transportation project proposed for 21 22 funding, properly identified by mileposts or other designations that 23 specify the project parameters; (ii) the proposed number of months or 24 years necessary to fund the city or town's share of the project cost; 25 and (iii) the amount of fee to be imposed for the project.
- 26 (b) The city or town may not impose a fee that, if combined with the county fee, exceeds fifteen dollars. If a county imposes or increases a fee under this section that, if combined with the fee imposed by a city or town, exceeds fifteen dollars, the city or town fee shall be reduced or eliminated as needed so that in no city or town does the combined fee exceed fifteen dollars. All revenues from county-imposed fees shall be distributed as called for in RCW 32 33 82.80.080.
- 34 (c) Any fee imposed by a city or town under this section shall 35 expire at the end of the term of months or years provided in the ballot measure, or when the city or town's bonded indebtedness on the project 36 37 is retired, whichever is sooner.

- 1 (8) The fee imposed under subsection (7) of this section shall 2 apply only to renewals and shall not apply to ownership transfer 3 transactions.
- 4 **Sec. 217.** RCW 82.80.030 and 1990 c 42 s 208 are each amended to 5 read as follows:
- PARKING TAX. (1) Subject to the conditions of this section, the legislative authority of a county or city may fix and impose a parking tax on all persons engaged in a commercial parking business within its respective jurisdiction. The jurisdiction of a county, for purposes of this section, includes only the unincorporated area of the county. The jurisdiction of a city includes only the area within its ((incorporated)) boundaries.
- (2) In lieu of the tax in subsection (1) of this section, a city or a county in its unincorporated area may fix and impose a tax for the act or privilege of parking a motor vehicle in a facility operated by a commercial parking business.
- 17 The city or county may provide that:
- 18 (a) The tax is paid by the operator or owner of the motor vehicle;
- 19 (b) The tax applies to all parking for which a fee is paid, whether 20 paid or leased, including parking supplied with a lease of
- 21 nonresidential space;
- (c) The tax is collected by the operator of the facility and remitted to the city or county;
- 24 (d) The tax is a fee per vehicle or is measured by the parking 25 charge;
- 26 (e) The tax rate varies with zoning or location of the facility, 27 the duration of the parking, the time of entry or exit, the type or use
- 28 of the vehicle, or other reasonable factors; and
- 29 (f) Tax exempt carpools, vehicles with handicapped decals, or 30 government vehicles are exempt from the tax.
- 31 (3) "Commercial parking business" as used in this section, means
- 32 the ownership, lease, operation, or management of a commercial parking
- 33 lot in which fees are charged. "Commercial parking lot" means a
- 34 covered or uncovered area with stalls for the purpose of parking motor
- 35 vehicles.
- 36 (4) The rate of the tax under subsection (1) of this section may be
- 37 based either upon gross proceeds or the number of vehicle stalls

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- 1 available for commercial parking use. The rates charged must be 2 uniform for the same class or type of commercial parking business.
- (5) The county or city levying the tax provided for in subsection (1) or (2) of this section may provide for its payment on a monthly, quarterly, or annual basis. Each local government may develop by ordinance or resolution rules for administering the tax, including provisions for reporting by commercial parking businesses, collection, and enforcement.
- 9 (6) The proceeds of the commercial parking tax fixed and imposed by
 10 a city or county, not part of a regional transportation plan, under
 11 subsection (1) or (2) of this section shall be used strictly for
 12 transportation purposes in accordance with RCW 82.80.070. The proceeds
 13 of the parking tax imposed by a county, as part of a regional
 14 transportation plan, shall be used as provided in chapter 36.-- RCW
 15 (sections 101 through 111 of this act).
- 16 **Sec. 218.** RCW 82.80.070 and 1991 c 141 s 4 are each amended to 17 read as follows:
- 18 REQUIRES THAT LOCAL OPTION TAXES IMPOSED BY DISTRICT BE USED FOR 19 DISTRICT PROJECTS. (1) The proceeds collected pursuant to the exercise of the local option authority of RCW 82.80.010, 82.80.020, 82.80.030, 20 and 82.80.050 and sections 206, 211, and 212 of this act, (hereafter 21 called "local option transportation revenues") shall be used for 22 23 transportation purposes only, including but not limited to the 24 following: The operation and preservation of roads, streets, and other 25 transportation improvements; new construction, reconstruction, and expansion of city streets, county roads, and state highways and other 26 27 transportation improvements; development and implementation of public transportation and high-capacity transit improvements and programs; and 28 29 planning, design, and acquisition of right of way and sites for such 30 transportation purposes. The proceeds collected from excise taxes on the sale, distribution, or use of motor vehicle fuel and special fuel 31 32 under RCW 82.80.010 shall be used exclusively for "highway purposes" as 33 that term is construed in Article II, section 40 of the state 34 Constitution.
- 35 (2) The local option transportation revenues shall be expended for 36 transportation uses consistent with the adopted transportation and land 37 use plans of the jurisdiction expending the funds and consistent with

1 any applicable and adopted regional transportation plan for 2 metropolitan planning areas.

- 3 (3) Each local government with a population greater than eight 4 thousand that levies or expends local option transportation funds, is 5 also required to develop and adopt a specific transportation program 6 that contains the following elements:
- 7 (a) The program shall identify the geographic boundaries of the 8 entire area or areas within which local option transportation revenues 9 will be levied and expended.
- 10 (b) The program shall be based on an adopted transportation plan 11 for the geographic areas covered and shall identify the proposed 12 operation and construction of transportation improvements and services 13 in the designated plan area intended to be funded in whole or in part 14 by local option transportation revenues and shall identify the annual 15 costs applicable to the program.
 - (c) The program shall indicate how the local transportation plan is coordinated with applicable transportation plans for the region and for adjacent jurisdictions.

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- (d) The program shall include at least a six-year funding plan, updated annually, identifying the specific public and private sources and amounts of revenue necessary to fund the program. The program shall include a proposed schedule for construction of projects and expenditure of revenues. The funding plan shall consider the additional local tax revenue estimated to be generated by new development within the plan area if all or a portion of the additional revenue is proposed to be earmarked as future appropriations for transportation improvements in the program.
- (4) Local governments with a population greater than eight thousand exercising the authority for local option transportation funds shall periodically review and update their transportation program to ensure that it is consistent with applicable local and regional transportation and land use plans and within the means of estimated public and private revenue available.
- 34 (5) In the case of expenditure for new or expanded transportation 35 facilities, improvements, and services, priorities in the use of local be identified 36 option transportation revenues shall in the 37 transportation program and expenditures shall be made based upon the following criteria, which are stated in descending order of weight to 38 39 be attributed:

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- 1 (a) First, the project serves a multijurisdictional function;
- 2 (b) Second, it is necessitated by existing or reasonably 3 foreseeable congestion;
 - (c) Third, it has the greatest person-carrying capacity;

- (d) Fourth, it is partially funded by other government funds, such as from the state transportation improvement board, or by private sector contributions, such as those from the local transportation act, chapter 39.92 RCW; and
- 9 (e) Fifth, it meets such other criteria as the local government 10 determines is appropriate.
- (6) It is the intent of the legislature that as a condition of 11 12 levying, receiving, and expending local option transportation revenues, 13 no local government agency use the revenues to replace, divert, or loan any revenues currently being used for transportation purposes to 14 15 nontransportation purposes. The association of Washington cities and 16 the Washington state association of counties, in consultation with the 17 legislative transportation committee, shall study the issue of nondiversion and make recommendations to the legislative transportation 18 19 committee for language implementing the intent of this section by December 1, 1990. 20
- (7) Local governments are encouraged to enter into interlocal agreements to jointly develop and adopt with other local governments the transportation programs required by this section for the purpose of accomplishing regional transportation planning and development.
- 25 (8) Local governments may use all or a part of the local option 26 transportation revenues for the amortization of local government 27 general obligation and revenue bonds issued for transportation purposes 28 consistent with the requirements of this section.
- (9) Proceeds collected under the exercise of local option authority under this chapter by a county, as part of a regional transportation plan, must be used in accordance with chapter 36.-- RCW (sections 101 through 111 of this act).
- 33 **Sec. 219.** RCW 82.80.080 and 1998 c 281 s 2 are each amended to 34 read as follows:
- LOCAL OPTION TAX REVENUE DISTRIBUTION. (1) The state treasurer shall distribute revenues, less authorized deductions, generated by the local option taxes authorized in RCW 82.80.010 and 82.80.020, levied by counties to the levying counties, and cities contained in those

- counties, based on the relative per capita population. County population for purposes of this section is equal to one and one-half of the unincorporated population of the county. In calculating the distributions, the state treasurer shall use the population estimates prepared by the state office of financial management and shall further calculate the distribution based on information supplied by the departments of licensing and revenue, as appropriate.
- 8 (2) The state treasurer shall distribute revenues, less authorized 9 deductions, generated by the local option taxes authorized in RCW 10 82.80.010 and 82.80.020 levied by qualifying cities and towns to the 11 levying cities and towns.
- 12 (3) The state treasurer shall distribute revenues to a county, as
 13 part of a regional transportation plan, less authorized deductions,
 14 generated by the local option taxes under RCW 82.80.010 or fees under
 15 section 211 of this act.
- 16 **Sec. 220.** RCW 47.56.030 and 2001 c 59 s 1 are each amended to read 17 as follows:
- 18 EXCEPTION FOR COUNTY TOLL FACILITIES. (1) Except as provided in section 222 of this act, the department of transportation shall have 19 full charge of the construction of all toll bridges and other toll 20 facilities including the Washington state ferries, and the operation 21 22 and maintenance thereof. The transportation commission shall determine 23 and establish the tolls and charges thereon, and shall perform all 24 duties and exercise all powers relating to the financing, refinancing, and fiscal management of all toll bridges and other toll facilities 25 including the Washington state ferries, and bonded indebtedness in the 26 27 manner provided by law. The department shall have full charge of design of all toll facilities. Except as provided in this section, the 28 29 department shall proceed with the construction of such toll bridges and 30 other facilities and the approaches thereto by contract in the manner of state highway construction immediately upon there being made 31 available funds for such work and shall prosecute such work to 32 33 completion as rapidly as practicable. The department is authorized to 34 negotiate contracts for any amount without bid under (a) and (b) of this subsection: 35
- 36 (a) Emergency contracts, in order to make repairs to ferries or 37 ferry terminal facilities or removal of such facilities whenever 38 continued use of ferries or ferry terminal facilities constitutes a

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real or immediate danger to the traveling public or precludes prudent use of such ferries or facilities; and

- (b) Single source contracts for vessel dry dockings, when there is clearly and legitimately only one available bidder to conduct dry dock-related work for a specific class or classes of vessels. The contracts may be entered into for a single vessel dry docking or for multiple vessel dry dockings for a period not to exceed two years.
- (2) The department shall proceed with the procurement of materials, supplies, services, and equipment needed for the support, maintenance, and use of a ferry, ferry terminal, or other facility operated by Washington state ferries, in accordance with chapter 43.19 RCW except as follows:
- (a) Except as provided in (d) of this subsection, when the secretary of the department of transportation determines in writing that the use of invitation for bid is either not practicable or not advantageous to the state and it may be necessary to make competitive evaluations, including technical or performance evaluations among acceptable proposals to complete the contract award, a contract may be entered into by use of a competitive sealed proposals method, and a formal request for proposals solicitation. Such formal request for proposals solicitation shall include a functional description of the needs and requirements of the state and the significant factors.
- (b) When purchases are made through a formal request for proposals solicitation the contract shall be awarded to the responsible proposer whose competitive sealed proposal is determined in writing to be the most advantageous to the state taking into consideration price and other evaluation factors set forth in the request for proposals. No significant factors may be used in evaluating a proposal that are not specified in the request for proposals. Factors that may be considered in evaluating proposals include but are not limited to: Price; maintainability; reliability; commonality; performance levels; life cycle cost if applicable under this section; cost of transportation or delivery; delivery schedule offered; installation cost; cost of spare parts; availability of parts and service offered; and the following:
- (i) The ability, capacity, and skill of the proposer to perform the contract or provide the service required;
- (ii) The character, integrity, reputation, judgment, experience,and efficiency of the proposer;

- 1 (iii) Whether the proposer can perform the contract within the time 2 specified;
 - (iv) The quality of performance of previous contracts or services;
- 4 (v) The previous and existing compliance by the proposer with laws 5 relating to the contract or services;
- 6 (vi) Objective, measurable criteria defined in the request for 7 proposal. These criteria may include but are not limited to items such 8 as discounts, delivery costs, maintenance services costs, installation 9 costs, and transportation costs; and
- 10 (vii) Such other information as may be secured having a bearing on 11 the decision to award the contract.
- (c) When purchases are made through a request for proposal process, 12 proposals received shall be evaluated based on the evaluation factors 13 set forth in the request for proposal. When issuing a request for 14 15 proposal for the procurement of propulsion equipment or systems that 16 include an engine, the request for proposal must specify the use of a 17 life cycle cost analysis that includes an evaluation of When a life cycle cost analysis is used, the life cycle 18 efficiency. 19 cost of a proposal shall be given at least the same relative importance 20 as the initial price element specified in the request of proposal documents. The department may reject any and all proposals received. 21 If the proposals are not rejected, the award shall be made to the 22 23 proposer whose proposal is most advantageous to the department, 24 considering price and the other evaluation factors set forth in the 25 request for proposal.
- (d) If the department is procuring large equipment or systems (e.g., electrical, propulsion) needed for the support, maintenance, and use of a ferry operated by Washington state ferries, the department shall proceed with a formal request for proposal solicitation under this subsection (2) without a determination of necessity by the secretary.
- NEW SECTION. Sec. 221. DESIGNATION OF STATE ROUTE NUMBER 509.
 The legislature designates that portion of state route number 509 that
 runs or will run from state route number 518 in the north to the
 intersection with interstate 5 in the south as a state highway of

36 statewide significance.

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- 1 <u>NEW SECTION.</u> **Sec. 222.** A new section is added to chapter 47.56
- 2 RCW to read as follows:
- 3 COUNTY DESIGNATION OF TOLL FACILITY. A county may designate a
- 4 highway within the county's jurisdiction as a toll bridge or a toll
- 5 road under this chapter. In that event, the county shall enter into an
- 6 interlocal agreement with the state providing for the state to
- 7 administer the toll facility under this chapter, including the
- 8 issuance, sale, and redemption of bonds under this chapter.

9 III. MISCELLANEOUS PROVISIONS

- 10 <u>NEW SECTION.</u> **Sec. 301.** CAPTIONS. Captions used in this act are
- 11 not part of the law.
- 12 <u>NEW SECTION.</u> **Sec. 302.** CODIFICATION. Sections 101 through 111 of
- 13 this act constitute a new chapter in Title 36 RCW.
- 14 <u>NEW SECTION.</u> **Sec. 303.** SEVERABILITY. If any provision of this
- 15 act or its application to any person or circumstance is held invalid,
- 16 the remainder of the act or the application of the provision to other
- 17 persons or circumstances is not affected.
- 18 <u>NEW SECTION.</u> Sec. 304. CONTINGENT EFFECT. This act is
- 19 contingent upon a transportation revenue act (. Bill No.
- 20 . . .) becoming law in 2002.

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